

MAYOR'S EXECUTIVE DECISION MAKING

Monday, 3 June 2013


Mayor's Decision Log No. 29

1. NEW LUNCHCLUB DEVELOPMENTS (Pages 1 - 14)

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<p align="center">Individual Mayoral Decision Proforma</p> <p align="center">Decision Log No: (29)</p>	 <p align="center">TOWER HAMLETS</p>
<p>Report of: Anne Canning: Corporate Director, Education, Social Care and Wellbeing</p>	<p>Classification: Unrestricted</p>
<p align="center">New Lunchclub Development</p>	

Is this a Key Decision?	No
Decision Notice Publication Date:	
General Exception or Urgency Notice published?	Not required
Restrictions:	None

EXECUTIVE SUMMARY

- 1.1 Social isolation and loneliness are often considered to be particular problems of older age. Reduced social contact, loneliness, isolation and being alone are thought to affect older people's quality of life and their health. However, little attention is given to the needs of older people living in multigenerational households, particularly those in overcrowded households which is an acute problem of this Borough.
- 1.2 The recent round of Mainstream Grants (MSG) awarded funding (from 1st January 2013 to 31st March 2015) to 33 lunch clubs across the borough targeting a wide range of older residents, including BME communities and users with dementia. The detailed Equalities Impact Assessment supporting the process did not address issues of overcrowding but additional data has been gathered which identifies wards where multigenerational households are prevalent.
- 1.3 Members have asked that focus is given to the areas of highest prevalence of multigenerational families in the development of new lunch clubs to provide some respite to affected families.
- 1.4 The proposal for additional lunch clubs was supported as part of 2013-14 budget process through the £954k funding for Accelerated Delivery workstreams to the sum of £152k.
- 1.5 The papers taken to the Corporate Grants Programme Board on 23rd April are attached as Appendices One and Two.

DECISION

- 2.1 The Mayor is asked to confirm the recommendations of the Corporate Grants Programme Board to enable the programme of developing new lunchclubs in areas of multigenerational overcrowding, as noted below.
- The availability of funding for the proposal
 - The proposal to prioritise the development of the lunchclub provision based on available data and information being gathered from services
 - The process for applying for the grant as set out in Section 6 of the report.
- 2.2 The Mayor is also asked to delegate the funding decisions to the Corporate Director of Education, Social Care and Wellbeing having consulted with the Mayor

Finance Comments

- 3.1 The paper seeks mayoral confirmation/approval to proceed with the development of new lunch clubs utilising funding from the accelerated delivery programme.
- 3.2 Funding of £152k is required to support the development of new lunch clubs detailed in this paper. This funding has been secured through the 2013-14 budget process from the £954k earmarked for the accelerated delivery programme.

Legal Comments

- 4.1 Section 1 of the Localism Act 2011 gives the Council a general power of competence to anything that individuals generally may do unless specifically prohibited by law. This power may also support the giving of grants to community groups.
- 4.2 In exercising this power, the Council should have regard to its strategy set out in its Community Plan and to the need to eliminate unlawful conduct under the Equality Act 2010, the need to advance equality of opportunity and the need to foster good relations between persons who share a protected characteristic and those who do not. Age is one of the specified characteristics in section 4 of that Act.
- 4.3 The Executive Mayor does have the power to delegate the individual funding decision making to an officer in this case the Director of Education Social Care and Wellbeing

APPROVALS

1. **(If applicable) Corporate Director proposing the decision or his/her deputy**

I approve the attached report and proposed decision above for submission to the Mayor.

Signed *Mike Canning* Date *16/5/13*

2. **Chief Finance Officer or his/her deputy**

I have been consulted on the content of the attached report which includes my comments.

Signed *C. Hume* Date *16/5/13*

3. **Monitoring Officer or his/her deputy**

I have been consulted on the content of the attached report which includes my comments.

(For Key Decision only – delete as applicable)

I confirm that this decision:-

(a) has been published in advance on the Council's Forward Plan OR

(b) is urgent and subject to the 'General Exception' or 'Special Urgency' provision at paragraph 18 or 19 respectively of the Access to Information Procedure Rules.

Signed *J. Bell* Date *17/5/13*

4. **(If the proposed decision relates to matters for which the Head of Paid Service has responsibility) Head of Paid Service**

I have been consulted on the content of the attached report which includes my comments where necessary.

Signed *[Signature]* Date

5. **Mayor**

I agree the decision proposed above for the reasons set out in the attached report.

Signed *[Signature]* Date *21/5/13*

DECISION

I have considered the above information and advice on the development of an additional lunchclubs programme for areas where there are multi generational families, as detailed in the report.

I have considered whether or not this is a Key Decision under Article 13 of the Constitution. In making this decision I am of the view that:-

- The funding for these grant awards will be limited.
- The funding decisions are not of such import to result in substantial public interest.
- The funding involved in the proposed award is relatively insignificant compared with total grant funding being given over to lunch clubs.
- Taken together with this project, total current funding for lunch club activity via the current round of Mainstream Grants is £1,059,000. The proposed award therefore represents only 14% of total grants currently deployed for lunch clubs.

In light of the above and taking all other considerations in to account, I am content that the lunchclubs' provision should be extended by these additional awards as recommended by the Corporate Grants Board is a non key decision.

I have decided to accept the recommendation of the Corporate Grants Board and I agree that the lunchclubs' provision should be extended and I delegate the funding decisions to the Corporate Director of Education, Social Care and Wellbeing in consultation with myself .

My decision is based on the following reason:-

- The extension of the lunchclubs will represent benefits to a section of the Tower Hamlets community which needs respite from their overcrowded conditions.

Signed

Executive Mayor

Dated

Committee/Meeting Corporate Grants Programme Board	Date: 23 rd April 2013	Classification: Unrestricted	Report No:
Report of: Ann Canning, Corporate Director Education, Social Care and Wellbeing Originating officer(s) Barbara Disney, Service Manager, Strategic Commissioning		Title: New Lunch club Development Wards Affected: All	

Lead Member	Cllr Abdul Asad
Community Plan Theme	§ A safe and supportive Community § A Healthy Community
Strategic Priority	Housing and Overcrowding

1. **SUMMARY**

- 1.1 Social isolation and loneliness are often considered to be particular problems of older age. Reduced social contact, loneliness, isolation and being alone are thought to affect older people's quality of life and their health. However, little attention is given to the needs of older people living in multigenerational households, particularly those in overcrowded households which is an acute problem of this Borough.
- 1.2 The recent round of Mainstream Grants (MSG) awarded funding (from 1st January 2013 to 31st March 2015) to 33 lunchclubs across the borough targeting a wide range of older residents, including BME communities and users with dementia. The detailed Equalities Impact Assessment supporting the process did not address issues of overcrowding but additional data has been gathered which identifies wards where multigenerational households are prevalent.
- 1.3 Members have asked that focus is given to the areas of highest prevalence of multigenerational families in the development of new lunchclubs to provide some respite to affected families.
- 1.4 The proposal for additional lunchclubs was supported as part of 2013-14 budget process through the £954k funding for Accelerated Delivery workstreams.

2. DECISIONS REQUIRED

The Corporate Grants Programme Board is recommended to:-

- 2.1 Confirm the availability of funding for the proposal
- 2.2 Agree the proposal to prioritise the development of the lunchclub provision based on available data
- 2.3 Agree the process for applying for the grant

3. REASONS FOR THE DECISIONS

- 3.1 To ensure lunchclub provision in areas where overcrowding is prevalent, enhancing the current provision by supporting organisations in those areas to develop lunchclub provision.

4. ALTERNATIVE OPTIONS

- 4.1 Members could make the decision not to support this proposal and to allocate the money elsewhere.

5. BACKGROUND

- 5.1 The Council has long established arrangements for funding local third sector organisations through its 'mainstream grants programme' process. Lunchclubs for older people are an integral part of these arrangements as they support older people in the community and deliver a range of health and social activities to support independence.

6. BODY OF REPORT

6.1 Mainstream Grant 2012-15 Older People Lunch Club Services

- 6.1.1 The recent round of Mainstream Grants (MSG) awarded funding (from 1st January 2013 – 31st March 2015) to 33 lunch clubs across the borough targeting a wide range of residents, including BME communities and users with dementia.
- 6.1.2 The detailed Equalities Impact Assessment supporting the process did not address issues of overcrowding and additional data has been gathered which identifies wards where multigenerational households are prevalent. The evidence base for the Mayhew Harper population data comes from Council Tax, the Electoral Register, GP Register, LLPG (Property register), School Census and NHS Register. It is based on family name, and for our Bangladeshi communities, can be seen as an accurate assumption. For the general communities' data, it is less accurate and specific community data cannot be extrapolated. It will be possible to cross tabulate data from the 2011 Census at a later date but not at this time. The Mayhew Harper population data can be found in the table below.

Mayhew Harper population study of March 2011.	All residents aged 65+ of all household types	Persons aged 65 and over living in multigenerational households		Percentage of persons age 65+ in multigen households
LAP/Ward	Persons	Total 65+ in Multigen Households	Bangladeshi residents	
LAP 1	2,871	442	277	15%
Bethnal Green North	961	183	114	19%
Mile End and GlobeTown	980	123	74	13%
Weavers	930	136	89	15%
LAP 2	1,338	369	250	28%
Bethnal Green South	774	196	130	25%
Spitalfields and Banglatown	564	173	120	31%
LAP 3	2,064	481	332	23%
St Dunstons and Stepney Green	1,247	244	153	20%
Whitechapel	817	237	179	29%
LAP 4	1,637	257	167	16%
Shadwell	931	182	125	20%
St Katharine's and Wapping	706	75	43	11%
LAP 5	2,116	190	78	9%
Bow East	1,106	83	36	8%
Bow West	1,010	107	42	11%
LAP 6	1,601	349	212	22%
Bromley By Bow	845	194	120	23%
Mile End East	756	155	91	21%
LAP 7	2,099	299	174	14%
East India and Lansbury	1,062	153	85	14%
Limehouse	1,037	146	89	14%
LAP 8	1,736	275	129	16%
Blackwall and CubittTown	935	128	57	14%
Millwall	801	147	72	18%
Borough Total	15,462	2,662	1,618	17%

6.1.3 The following table provides a breakdown of the wards in which lunch clubs were successful in receiving funding as part of the recent MSG awards, to provide services. This is set against population data obtained from the 2011 census.

Population of over 50s by Ward (at 04.04.13)

WARD	LAP	Population of over 50s	Lunch Clubs in Ward
Weavers	LAP1	2,170	2
Bethnal Green North	LAP1	2,289	4
Mile End and GlobeTown	LAP1	2,224	1
Spitalfields and Banglatown	LAP2	1,519	4
Bethnal Green South	LAP2	1,986	2
Whitechapel	LAP3	1,935	2
St Dunstan's and Stepney Green	LAP3	2,912	1
St Katharine's and Wapping	LAP4	2,323	3
Shadwell	LAP4	2,268	1
Bow East	LAP5	2,489	1
Bow West	LAP5	2,498	0
Mile End East	LAP6	1,867	0
Bromley-by-Bow	LAP6	2,100	2
East India and Lansbury	LAP7	2,644	6
Limehouse	LAP7	2,533	2
Blackwall and CubittTown	LAP8	2,536	1
Millwall	LAP8	2,699	1
TOTAL		36,822	33

6.1.4 A map indicating the service location of currently funded lunchclubs is included in Appendix A..

6.2 Application/assessment process

6.2.1 Because the funding is time limited and cannot exceed £150,000, including additional officer capacity, it is proposed to adopt a stream line process to identify local community groups in those wards with higher indices of overcrowding/multigenerational families and to support these groups to make applications using the same forms and criteria as previously. Organisations will be identified through links with other third sector organisations, Members, housing providers and other local knowledge.

6.2.2 The information gathered will be used by officers to make recommendations to the Grants Panel to approve these new time limited lunch clubs.

6.2.3 Additional office capacity has been made available to support smaller, less developed organisations, to apply for the grant ensuring relevant procedures are in place including food safety procedures and safeguarding.

6.2.4 Officers will seek approval through the Corporate Grants Panel for award.

- 6.2.5 The Corporate Grants Board could choose to delegate this authority or to agree that this could be done electronically to minimise delay.

7. COMMENTS OF THE CHIEF FINANCIAL OFFICER

- 7.1 The reports seeks confirmation from the board that £152k of the £954k contingency within the Mainstream Grants Budget has been allocated to fund the development of a number of new lunch clubs in areas with high need, to be identified and allocated as per the process detailed in this paper.
- 7.2 It also seeks approval for the bidding process that will need to be put in place to allocate resources to specific new lunch clubs.
- 7.3 The £152k approved will fund a temporary role that will be required to develop the new lunch clubs, estimated cost of £13k for 6 months, and the remaining £139k will be available to fund the cost of lunch clubs that will be developed.
- 7.4 This allocation is likely to be sufficient funding for a limited amount of time, current estimate is around 6 months, and will depend on the number of lunch clubs agreed and levels of provision to be determined. There are no agreements around future funding which will need to be considered at a later date.

8. CONCURRENT REPORT OF THE ASSISTANT CHIEF EXECUTIVE (LEGAL SERVICES)

- 8.1 Section 1 of the Localism Act 2011 gives the Council power to do anything that individuals generally may do unless specifically prohibited by law. The power may also support the giving of grants to community groups.
- 8.2 When exercising this power, the Council should have regard to its strategy in its Community Plan. Also the Council must have regard to the aims of the general equality duty of the Equality Act 2010, to the need to eliminate unlawful conduct, the need to advance equality of opportunity and the need to foster good relations between those who share a protected characteristic and those who do not.
- 8.3 The application process adopted by the Council needs to demonstrate that it is a fair and transparent process and organisations invited to apply should be required to demonstrate in their applications that they will serve communities where there are overcrowded households. This will then be tested against Council data.
- 8.4 This means that good quality information and analysis of the impact of equalities will be required to demonstrate that the Council has had due regard to the aims of the general equality duty during the decision-making process. There is a continuing obligation on the Council to ensure that policies and

decisions are reviewed where the makeup of service users change, under the general equality duty. Officers need to take care to ensure that sufficient information is available to assess and understand the effects of equalities and the significance of the impact on the Lunch Club service provision.

- 8.5 In addition to the general equality duty, there other relevant considerations to be taken into account, such as availability of additional funding, and the fact that funding although identified, has yet to be confirmed. Care needs to be taken to ensure that sufficient funds are available support additional service provision financial implications of all proposals and that the financial implications have been agreed by the Director of Resources financial implications of all proposals and that the financial implications have been agreed by the Director of Resources The final decision on additional service provision will be made by the Mayor on recommendation from the Grants Panel.

9. ONE TOWER HAMLETS CONSIDERATIONS

- 9.1 The service specification supports two of the four themes of the Community Plan:

§ A healthy community

Lunchclubs contribute to the healthy community theme by offering a nutritious meal, supporting the prevention agenda and offering additional opportunities for advice around healthy living and exercise activities and health promotion.

§ A safe and supportive community

Lunchclub provision contributes to the safe and supportive community theme by promoting peer support and volunteering and ensuring that services are safe to use for service users

- 9.2 The earlier round of MSG worked to ensure that lunch club provision enabled the needs of a wide range of clients including those with learning disabilities, physical disabilities and long term conditions to be catered for. Special focus was given to providing services to the diverse faith and ethnic communities in Tower Hamlets. The proposal in this paper focuses on older adults living in overcrowded conditions, usually in multi-generational families, which is a characteristic of certain parts of the Borough.
- 9.3 However, due regard continues to be given to encourage people from protected groups to participate in public life or in other activities where their participation is disproportionately low through volunteering, and engagement in shaping services and decision that affect their own lives, such as involvement in user groups.

10. SUSTAINABLE ACTION FOR A GREENER ENVIRONMENT

- 10.1 There are no immediate sustainability or environmental issues to consider. The prospective service providers, as organisations within the borough, would be required to comply with all national and local legislation regarding energy conservation, recycling etc. As services will be provided locally, most of their staff would be local too, thereby reducing commuting.

11. RISK MANAGEMENT IMPLICATIONS

- 11.1 Detailed service specifications and targets will be negotiated and appropriate monitoring arrangements maintained to minimise risk of underperformance of these services. The service agreements will contain appropriate dispute, claw-back, liability and termination clauses.

12. CRIME AND DISORDER REDUCTION IMPLICATIONS

- 12.1 There are no immediate Crime and Disorder reduction implications.

13. EFFICIENCY STATEMENT

- 13.1 There will be non-cashable savings by enabling more people to use the services by setting more ambitious targets.

14. APPENDICES

- § Appendix A – Map of Tower Hamlets showing MSG funded lunch clubs by LAP

Local Authorities (Executive Arrangements) (Access to Information) (England) Regulations 2012

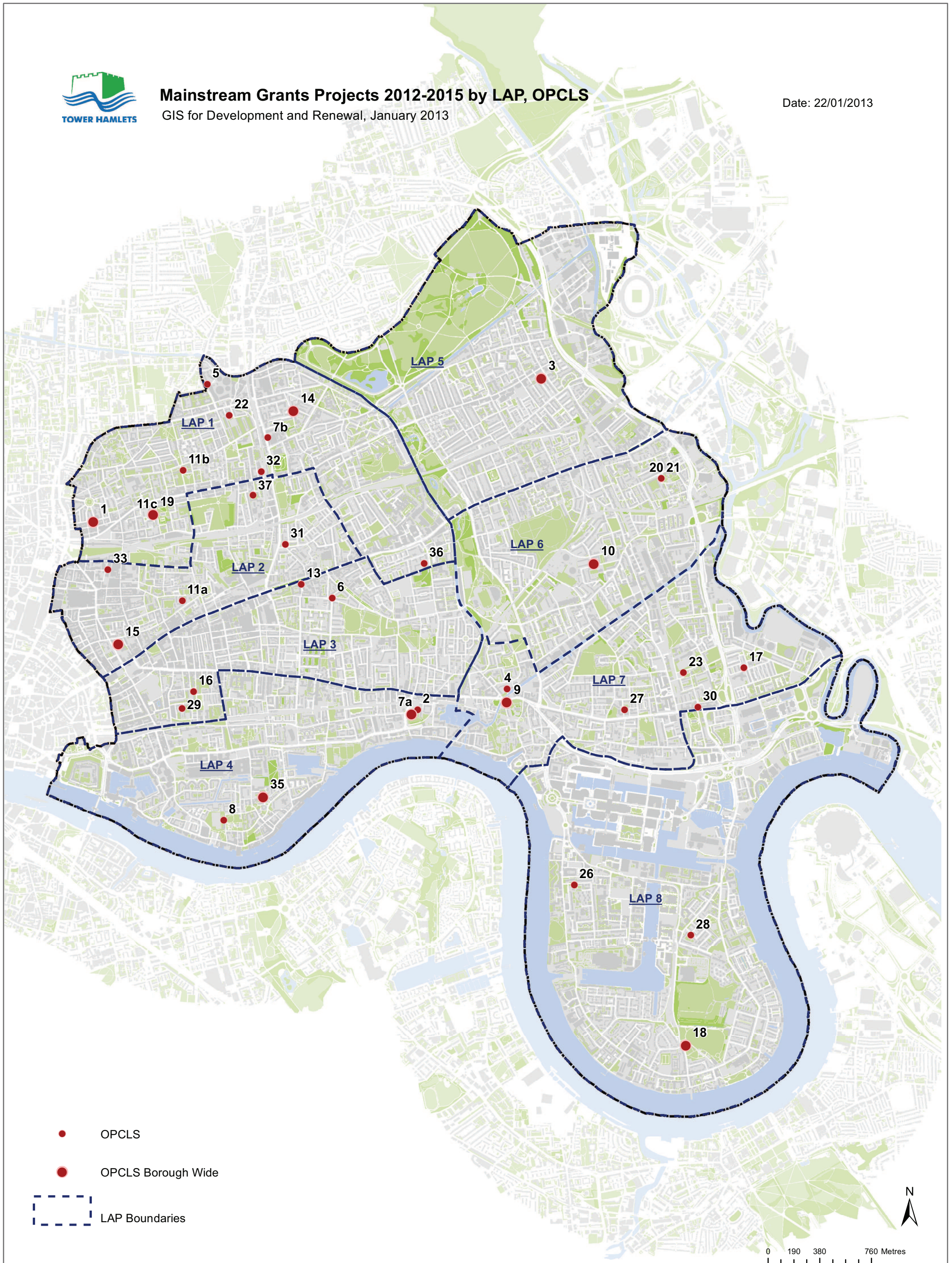
Brief description of “background papers”	Name and telephone number of holder and address where open to inspection.
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